

Business from technology



RROG country report

Finland - the FiR 1

IIRO AUTERINEN

FiR 1 reactor manager

VTT Technical Research Centre of Finland

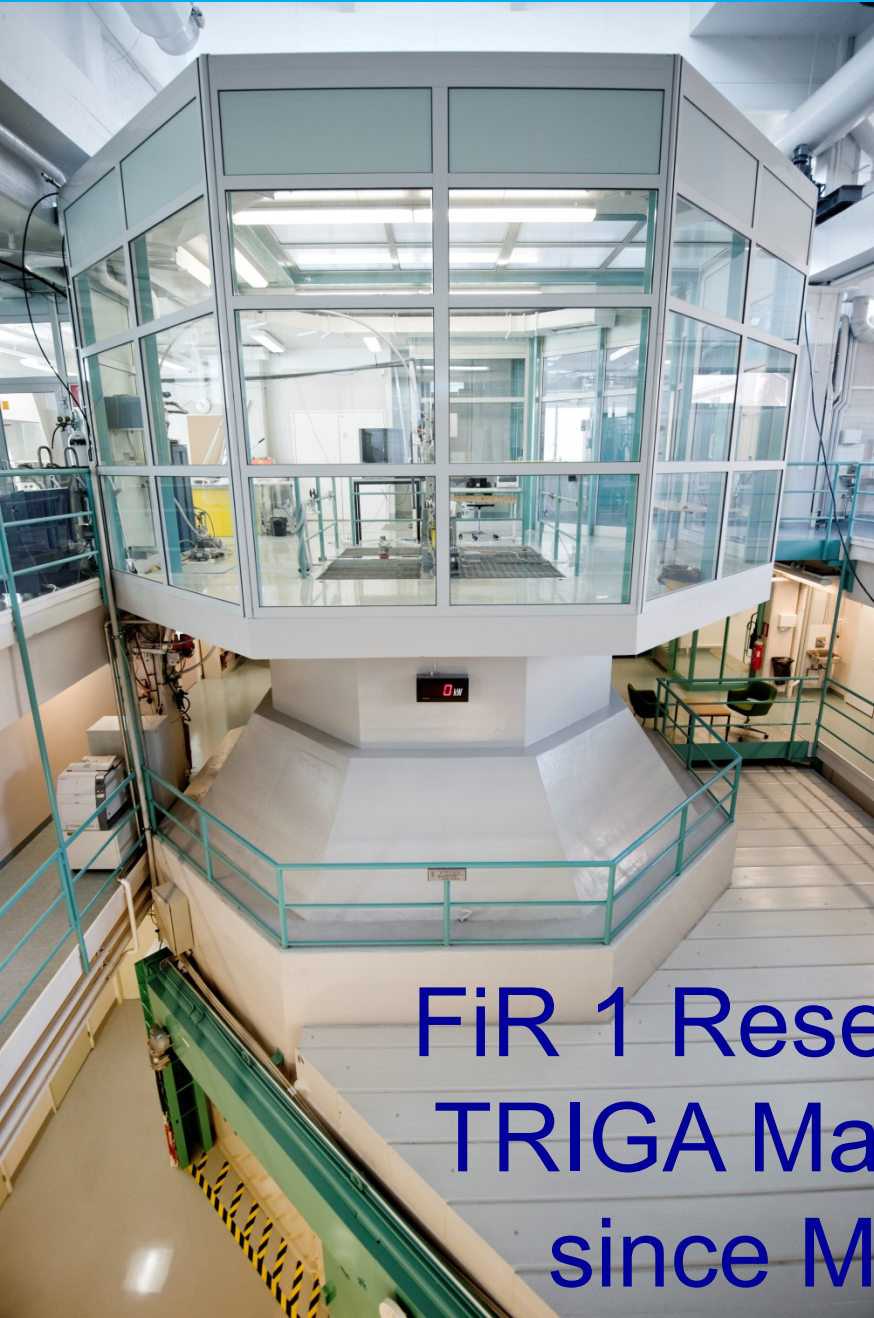
EAES RROG Meeting

Institut für Kernchemie - Forschungsreaktor TRIGA Mainz (FRMZ)

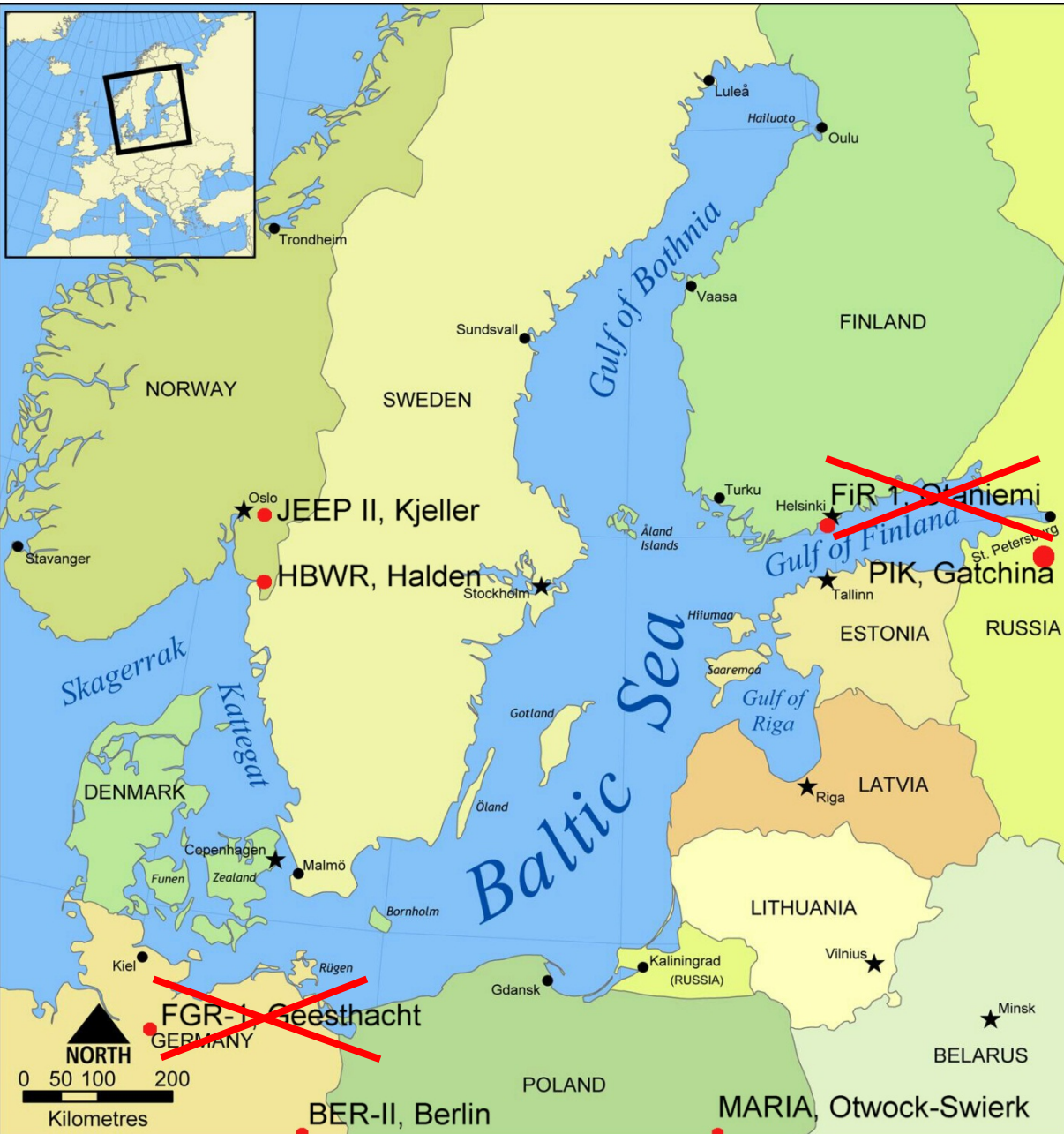
14 - 17.5.2019

FiR 1 Status Report

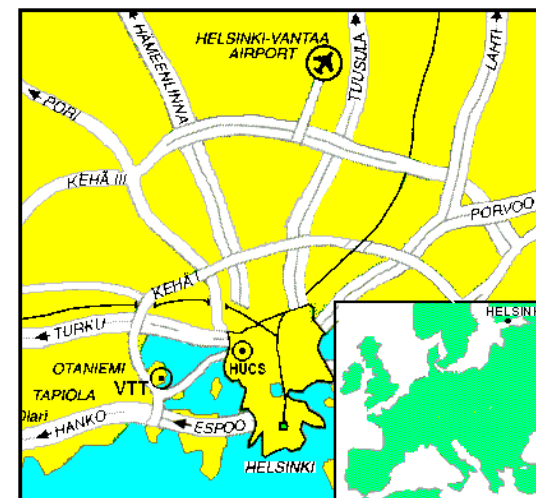
1. Changing license from operation to decommission
2. Preparation for removal of the spent fuel
3. Lessons learned



**FiR 1 Research Reactor
TRIGA Mark II, 250 kW
since March 1962**

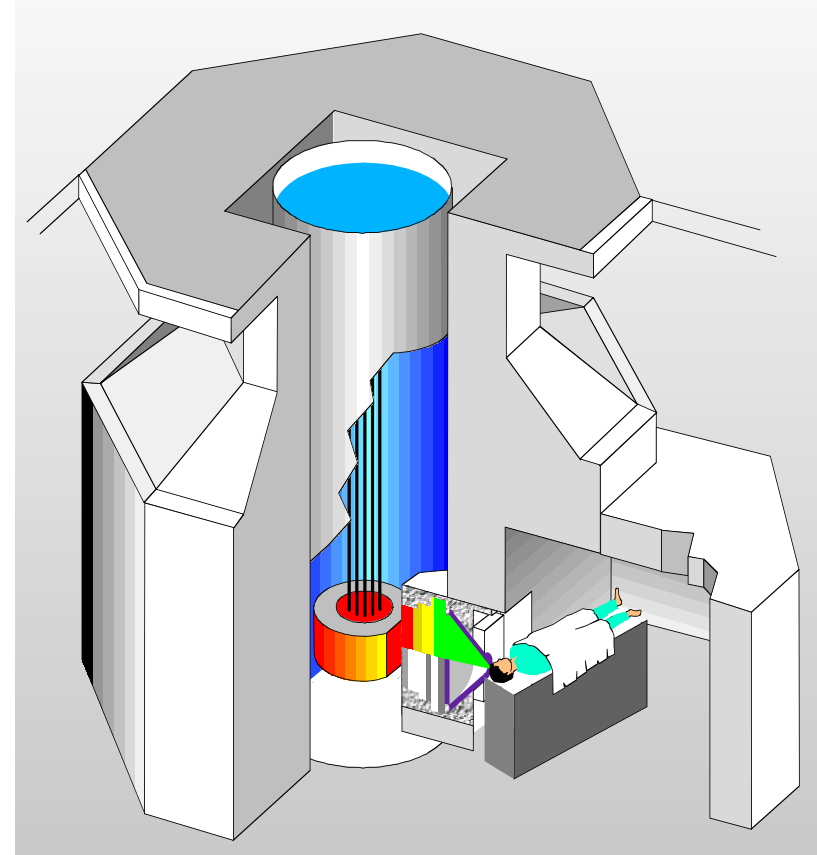


FiR 1
Finnish TRIGA Research Reactor
Until 30.6.2015
International Role in Boron
Neutron Capture Therapy
(BNCT) and
Regional Role in Isotope
Production, Education and
Training
Baltic Research Reactor
Network



FiR 1 Research Reactor (TRIGA Mark II, 250 kW)

- 1962 – early 1990's:
 - intensive neutron beam research, activation analysis
- 1990's to 2015
 - **In-core irradiations** for isotope production (^{82}Br , ^{24}Na , ^{140}La etc.), activation analysis and irradiation testing
 - Facility for **Neutron Capture Therapy** constructed
 - BNCT treatments (> 200 patients) in **1999–2012**
 - **Training and education**
- **Operating license valid until 2023**
 - Permanent shutdown by VTT 30.6.2015
 - New license to be applied for decommissioning
- **Nuclear waste:**
 - Spent fuel: 103 fuel elements**
 - Dismantling waste: Mass 75 tons** (mainly concrete)
 - Volume 40 m³**
 - Activity 3.3 TBq**
 - (BNCT moderator and steel > 1 TBq)



Status of decommissioning

2012 VTT's decision to shut down FiR 1

2013–15 EIA for decommissioning

2015 End of operations

2016 Dismantling planning

2017 License application for
decommissioning

Public hearing → 31.3.2018

STUK's safety assessment → 31.3.2019

2021–24 Dismantling begins, subject to SNF solution

VTT submitted application for decommissioning To Finnish Government, 20 June 2017



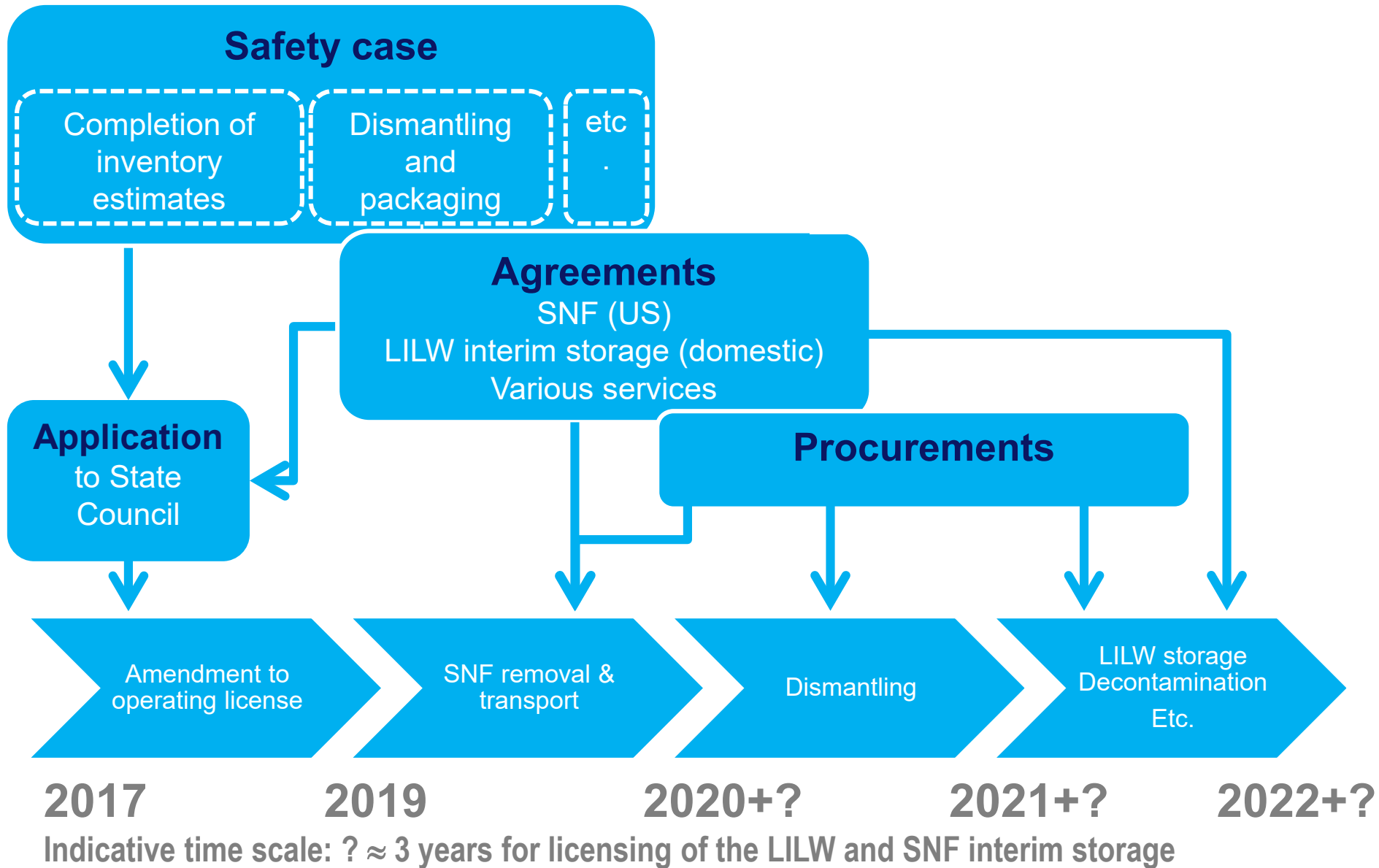
Nuclear energy Act and Decree define the structure

**STUK review was due by 10/2018
- was delayed till 4/2019**

Other statements (Ministries, municipalities, companies, NGOs,...) by 3/2018

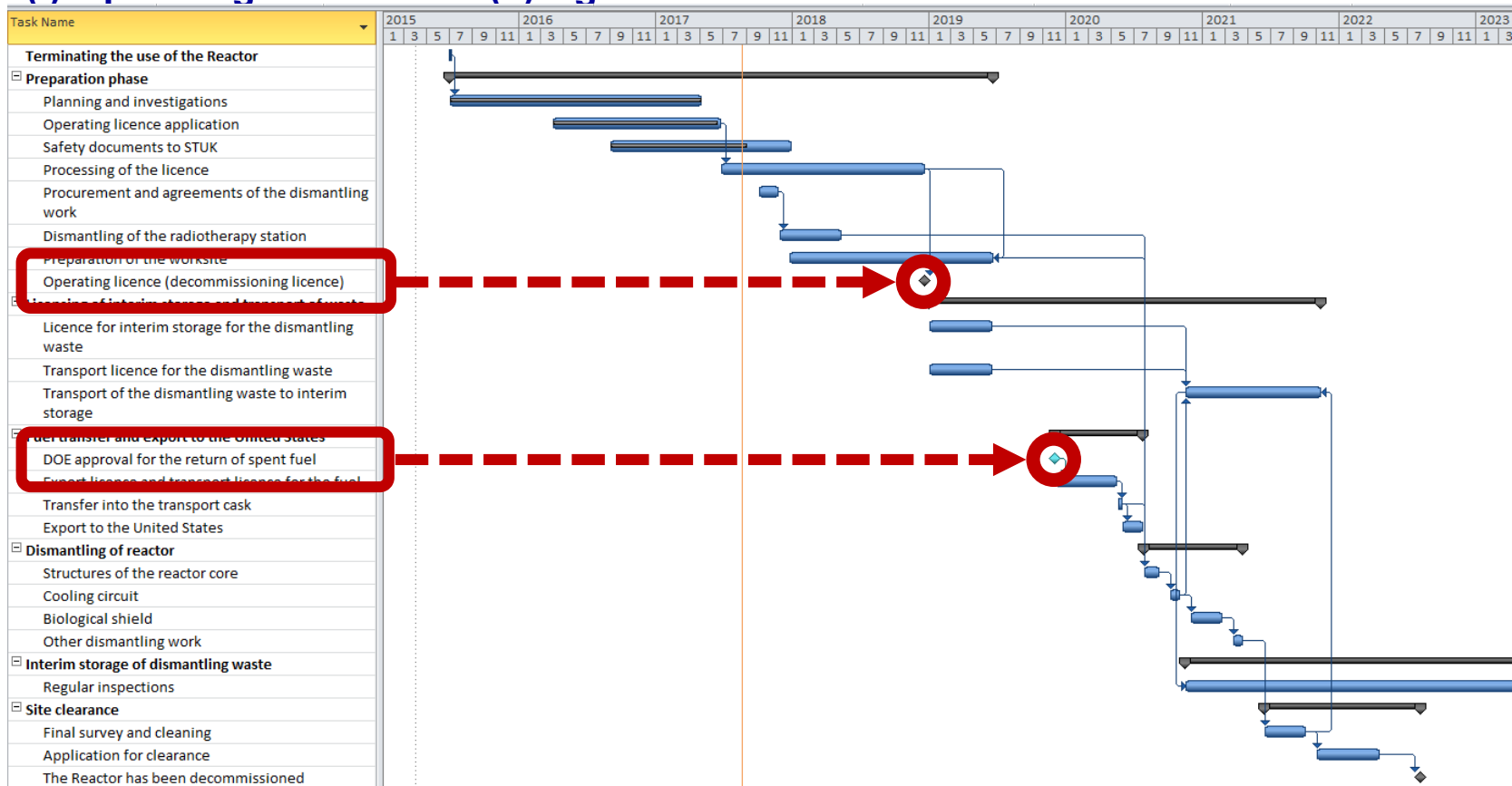
<http://tem.fi/en/vtt-technical-research-centre-of-finland-ltd-s-licence-application-for-decommissioning> (FI, SE, EN)

FiR 1 decommissioning: Road map



Decommissioning: critical milestones


(i) Operating license and (ii) Agreement on SNF removal





Ministry of Economic Affairs
and Employment of Finland



RESPONSIBILITIES 

CURRENT ISSUES

PROJECTS AND LEGISLATION

PUBLICATIONS

MINISTRY

[TYÖ- JA ELINKEINOMINISTERIÖ](#) / [EN](#) / [RESPONSIBILITIES](#) / [ENERGY](#) / [NUCLEAR ENERGY](#) / [NUCLEAR FACILITIES AND PROJECTS](#) / [DECOMMISSIONING OF THE RESEARCH REACTOR](#) / [VTT TECHNICAL RESEARCH CENTRE OF FINLAND LTD'S LICENCE APPLICATION FOR DECOMMISSIONING](#) /

Enterprises >

Enterprise financing >

Working life >

Energy 

Energy and climate strategy >

Electricity market >


Natural gas market

Emissions trading >

Renewable energy >

Energy efficiency >

Energy Efficiency Directive and
Energy Efficiency Act >

Nuclear energy 

Nuclear energy administration

VTT Technical Research Centre of Finland Ltd's licence application for decommissioning

On 20 June, VTT Technical Research Centre of Finland Ltd submitted to the Government a licence application concerning decommissioning of the FIR 1 research reactor. Before the licence application, VTT performed environmental impact assessment (EIA) procedure during 2013 and 2015. The EIA report and coordination authority's statement on the assessment report was included in the application.

In the autumn of 2017, the Ministry of Economic Affairs and Employment launched a statutory hearing, circulating the licence application for comments. Statements were requested from ministries, authorities, municipalities and civic organisations as well as the Swedish authorities in accordance with the agreement on the construction of nuclear installations in border areas. Citizens are also asked to present their opinions or statements on the application by the end of March 2018.

Further information: [linda.kumpula\(at\)tem.fi](mailto:linda.kumpula(at)tem.fi)

[Decommissioning of VTTs FIR 1 research reactor licence application](#) PDF

Opinions to VTT supplement application 1.2.2019

Lausuntopyynnöt 2019

- [Laaja PDF](#)
- [Säteilyturvakeskus PDF](#)
- [Natur och Miljö rf PDF](#)
- [Strålsäkerhetsmyndigheten PDF](#)
- [Ålands Landskapsregering PDF](#)

Lausunnot 2019

- [Museoviraston kansilehti PDF](#)
- [Museoviraston lausunto PDF](#)
- [Liikenne- ja viestintäministeriön lausunto PDF](#)
- [Maa- ja metsätalousministeriön lausunto PDF](#)
- [Akavan lausunto PDF](#)
- [Ilmatieteen laitoksen lausunto PDF](#)
- [Senaattikiinteistön lausunto PDF](#)
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- [Nakkilan kunnanhallituksen lausunto PDF](#)
- [Fennovoiman lausunto PDF](#)
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- [Ympäristöministeriön lausunto PDF](#)
- [Sisäministeriön lausunto PDF](#)
- [Fortum Power and Heat Oy:n lausunto PDF](#)
- [Länsi-Uudenmaan pelastuslaitoksen lausunto PDF](#)
- [Eurajoen kunnan lausunto PDF](#)
- [Porvoon kaupungin lausunto PDF](#)
- [STUKin lausunto PDF](#)
- [STUKin lausunnon Liite 1 Turvallisuusarvio PDF](#)
- [STUKin lausunnon Liite 2 YTN lausunto PDF](#)



Lausunto 1 (9)
2.4.2019 2/F48401/2017

Työ- ja elinkeinoministeriö
PL 32
00023 Valtioneuvosto

TEM/1311/08.05.01/2017, 29.8.2017 ja TEM/1311/08.05.01/2017, 4.2.2019

Säteilyturvakeskuksen lausunto FIR 1 -tutkimusreaktorin käytöstäpoistoa koskevasta lupahakemuksesta

Johdanto

Työ- ja elinkeinoministeriö on viitekirjeissään pyytänyt Säteilyturvakeskukselta (STUK) ydinenergialain (YEL) 23 §:n tarkoittamaa lausuntoa Teknologian Tutkimuskeskus VTT Oy:n (VTT) FIR 1 –tutkimusreaktorin käytöstäpoistoa koskevasta lupahakemuksesta. VTT haakee ydinenergialain 20 §:ssä tarkoitettua lupaa

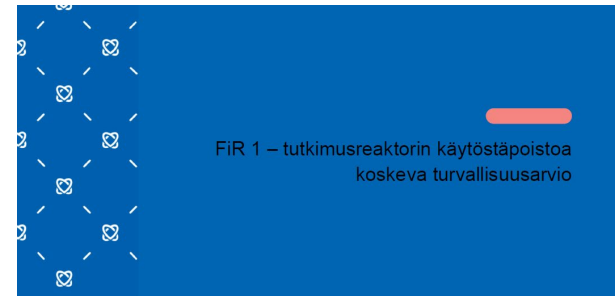
- 1) poistaa FIR 1 -tutkimusreaktori käytöstä siten, että laitosalueella jäljellä olevien radioaktiivisten aineiden määrä on ydinenergialain nojalla asetettujen vaatimusten mukainen;
- 2) pitää hallussa, käsitellä ja varastoida reaktorin käytettyä ydinpoltoainetta sekä muita käytön ja purkamisen yhteydessä syntyneitä ydinjätteitä;
- 3) pitää hallussa, käyttää, käsitellä ja varastoida VTT:n hallinnoimalla materiaalitasealueella jo olevia muita ydinmateriaaleja, jota Säteilyturvakeskus, Euratom ja IAEA valvovat.

VTT haakee vuoden 2038 loppuun voimassa olevaa käyttö lupaa. VTT pyytää samalla reaktorin nykyisen, vuoden 2023 loppuun voimassa olevan käyttö luvan raukeamista.

VTT täydensi käyttö lupahakemustaan 1.2.2019. Täydennys koski käytetyn ydinpoltoaineen palauttamista Yhdysvaltoihin, ydinjätehuollon sopimusten tilannetta, hankkeen aikataulua sekä hallussa pidettävän ydinmateriaalin määrää.

VTT on toimittanut työ- ja elinkeinoministeriölle ydinenergia-asetuksen (YEA) 33 §:n tarkoittaman käyttö lupahakemuksen ja ydinenergia-asetuksen 34 §:n edellyttämät käyttö lupahakemukseen liitettävät asiakirjat. VTT on toimittanut STUK:lle ydinenergia-asetuksen 36 §:n mukaiset asiakirjat.

STUK on laatinut tämän lausunnon liitteenä 1 olevan turvallisuusarvion VTT:n toimittamien asiakirjojen sekä FIR 1 -tutkimusreaktorin



FIR 1 – tutkimusreaktorin käytöstäpoistoa koskeva turvallisuusarvio

YDINTURVALLISUUS-NEUVOTTELUKUNTA LAUSUNTO 1(4)
7.3.2019

SÄTEILYTURVAKESKUS
Kirjasto
Laiippatie 4, 00880 Helsinki
PL 14
00881 Helsinki

Viite: STUKin lausuntopyyntö 2/F48401/2017, ratkaistu 12.2.2019

Ydinturvallisuusneuvottelukunnan lausunto FIR 1 -reaktorin käytöstäpoistoa koskevasta VTT:n hakemuksesta Säteilyturvakeskuksen lausunnon ja turvallisuusarvion perusteella

Espoon Otaniemessä sijaitseva FIR 1 –tutkimusreaktori, Triga-tyypinen tehoaan 250 kW:n allasreaktori, on ollut käytössä vuonna 1962. FIR 1:llä on voimassa normaalin käyttö kattava käyttö lupa vuoteen 2023. Luvanohjelmia, Teknologian Tutkimuskeskus VTT Oy (VTT), on vuonna 2012 päättäneen lopettaa reaktorin käytön, sulkenut reaktorin lopullisesti vuonna 2015 ja hakenut vuonna 2017 uutta käyttö lupaa, jossa käyttö lupa rajoitettaisiin koskemaan reaktorin käyttöalustoitusta ja jäätelöön liittyviä VTT:n toimintoja. VTT haakee uutta käyttö lupaa vuoteen 2038 asti, ja pyytää samalla nykyisen käyttö luvan raukeamista.

Säteilyturvakeskus on pyytänyt ydinturvallisuusneuvottelukunnalta lausuntoa VTT:n hakemuksesta lausuntopyynnön liitteenä olleen lausunnon ja turvallisuusarvion (huomios 6.2.2019) perusteella.

Ydinturvallisuusneuvottelukunta (YTN) on käsitellyt STUKin lausuntoa FIR 1 –tutkimusreaktorin käyttö lupahakemuksesta ja STUKin laatimaa, hakemuksesta koskevaa turvallisuusarvion luonnosta. Arvioinnissa perusteella YTN kiinnittää huomiot seuraaviin seikkoihin:

1. STUK toteaa, että FIR 1 –tutkimusreaktori täyttää pysyvässä sammutus tilassa sille asetetut ydin- ja säteilyturvallisuutta koskevat vaatimukset. YTN yhtyy tähän käsitykseen ja toteaa, että turvallisella tilalla on mahdollista ylläpitää niin kauan kuin VTT ylläpitää tarvittavaa organisaatiota, turva- ja valmiusjärjestelyjä sekä reaktorin ympäröivää infrastruktuuria.
2. Turva- ja valmiusjärjestelyt ja ydinmateriaalivalvontaa on STUKin lausunnon ja turvallisuusarviossa arvioitu riittävin kattavasti ja riittävät asiantuntemusta käyttäen.
3. Ydin- ja säteilyturvallisuutta on STUKin lausunnon ja turvallisuusarviossa arvioitu kattavasti ja huolellisesti soveltuvin tilanteiden vaatimuksia vasten. Turvallisuusarvion perusteiden ymmärtämiseksi olisi kuitenkin ollut hyvä kuvata tekstin termien reaktorin ja sen polttoainetta. Erityisen hyödyllistä olisi ollut selkeä kuvaus käytetystä ja tuoreen polttoaineen mallin, kemiallinen koostumus, isotooppiväkevinti, ja palautta voimalaolosuhteiden vastaavien suureiden. Siis reaktorin aktiviteettien rakenteiden keskeisten isotooppien laadun (mm. tritiumin ja hiili-14) ja määrän tulisi ilmoittaa ja selkeästi voimalaolosuhteiden tilanne- ja hiili-14 -toistoa. YTN:n käsitys mukaan en. varaa aihe-



Finnish regulation for decommissioning of nuclear installations

IAEA Safety Standards
for protecting people and the environment



GUIDE YVL D.4 / 15 NOVEMBER 2013

Decommissioning of Facilities

PREDISPOSAL MANAGEMENT OF LOW AND INTERMEDIATE LEVEL NUCLEAR WASTE AND DECOMMISSIONING OF A NUCLEAR FACILITY

General Safety Requirements Part 6
No. GSR Part 6



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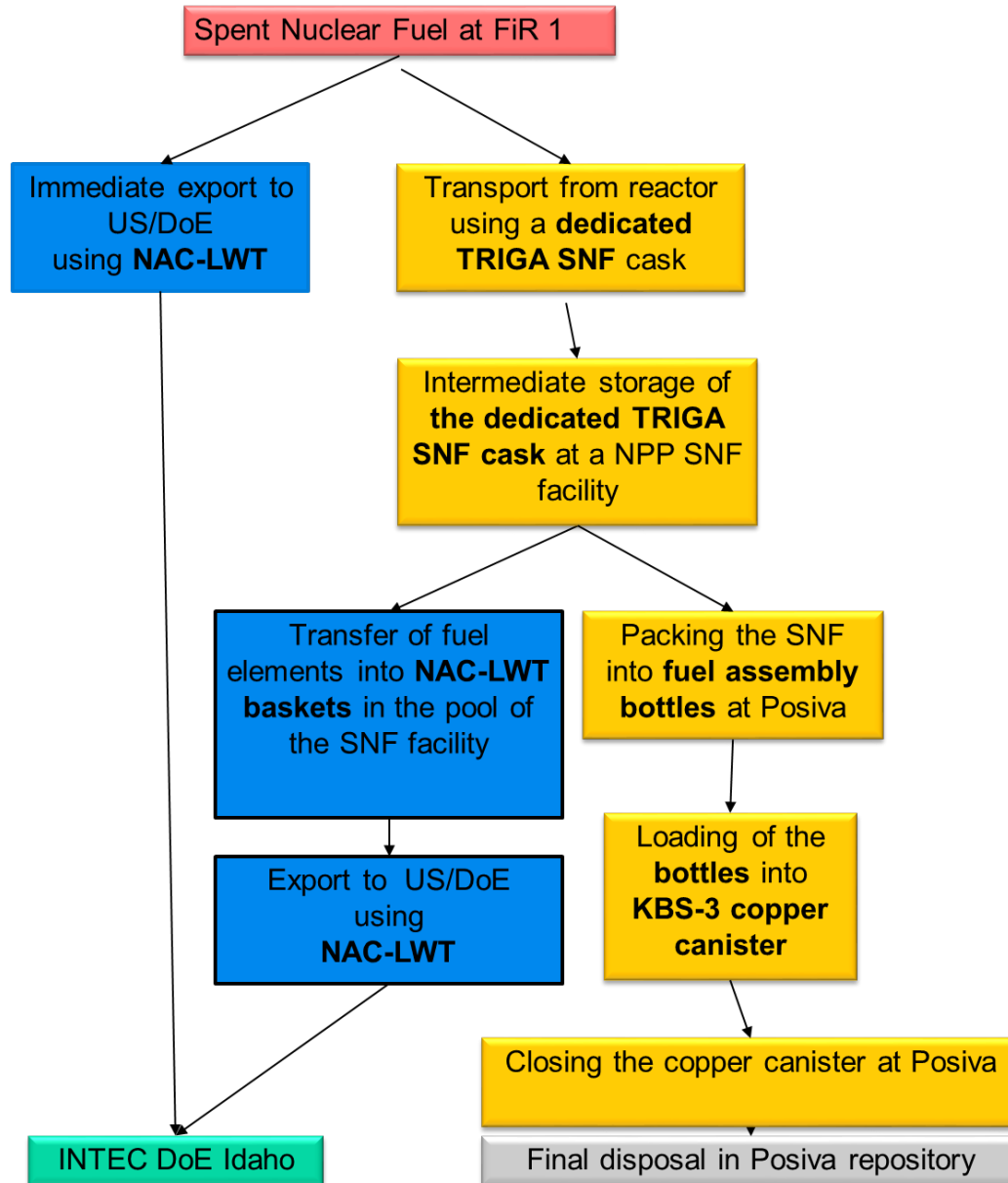
continues

With regard to new nuclear facilities, this Guide shall apply as of 1 December 2013 until further notice. With regard to operating nuclear facilities and those under construction, this Guide shall be enforced through a separate decision to be taken by STUK. This Guide replaces Guides YVL 8.2 and YVL 8.3.

First edition
Helsinki 2014

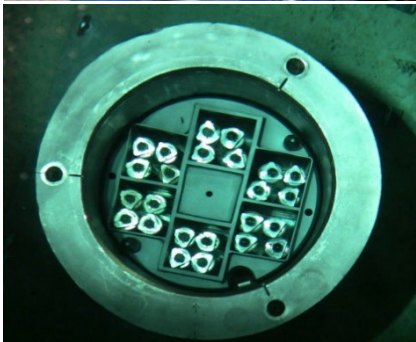
ISBN 978-952-309-124-5 (print) Kopijyvä Oy 2014
ISBN 978-952-309-125-2 (pdf)
ISBN 978-952-309-126-9 (html)

The Nuclear Energy Act and the STUK's regulations and YVL Guides (Guide YVL D.4) cover the decommissioning requirements of the IAEA standard as well as WENRA's decommissioning reference levels.



NAC-LWT cask system for transport of irradiated TRIGA fuel to INTEC facility for storage

- NAC-LWT SNF baskets



- Transferring the basket from the NAC-LWT into a fuel storage canister at INTEC

<https://www.energy.gov/nepa/listings/eis-0218-documents-available-download>

DOE/EIS-0218-SA-8

MAY 6, 2019

EIS-0218-SA-08: Supplement Analysis

NNSA proposes to extend the Foreign Research Reactor Spent Nuclear Fuel Acceptance Program through May 12, 2029 and implement the Policy on Exemptions

**SUPPLEMENT ANALYSIS FOR THE FOREIGN RESEARCH
REACTOR SPENT NUCLEAR FUEL ACCEPTANCE
PROGRAM**

APRIL 2019

Foreign Research Reactor Spent Nuclear Fuel Acceptance Program

This Supplement Analysis (SA) evaluates extension of the Foreign Research Reactor (FRR) Spent Nuclear Fuel (SNF) Acceptance Program through May 12, 2029 and implementation of the Policy on Exemptions to the FRR SNF Acceptance Program.

Based on the analysis in the SA, DOE/NNSA finds that the impacts of the proposed action would be within the range of impacts analyzed in the FRR SNF EIS.

Extending the Acceptance Program end date consistent with the Policy on Exemptions would not constitute a substantial change in the proposed action evaluated in the FRR SNF EIS. DOE/NNSA determined that neither a supplement to the FRR SNF EIS nor a new EIS is required.

For more information, see

[Foreign Research Reactor Spent Nuclear Fuel Acceptance Program.](#)

[supplement-analysis-eis-0218-sa-08-foreign-research-reactor-snf-2019-05.pdf](#)



U.S. Department of Energy
National Nuclear Security Administration
Washington, DC



Department of Energy
National Nuclear Security Administration
Washington, DC 20585



May 7, 2019

Mr. Riku Huttunen
Director General
Energy Department
Ministry of Employment and the Economy
P.O. Box 32
FI-00025 Helsinki, Finland

Dear Mr. Huttunen:

The Department of Energy's National Nuclear Security Administration (DOE/NNSA) implements the Foreign Research Reactor Spent Nuclear Fuel Acceptance Program (Acceptance Program), which permits other countries to send U.S.-origin spent fuel to the United States for storage and disposition. This program is set to expire on May 12, 2019.

DOE/NNSA completed a review of the Acceptance Program and concluded there may be circumstances that warrant an exemption to the May 2019 program expiration. A Policy on Exemptions was established to allow DOE/NNSA to provide an exemption to the Acceptance Program end date on a case-by-case basis if there is a national security or non-proliferation reason to do so. For example, a limited exemption may be granted if an HFU research reactor is shutdown or converted; if a significant amount of HFU and/or separated plutonium will be removed from a nuclear facility; or if the facility meets the criteria of the program prior to the deadline in 2019 but is unable to complete the shipping campaign for reasons outside of its control.

After careful analysis, we have determined that the FIR-1 research reactor operated by VTT Technical Research Centre (VTT) has met the criteria established in the Policy on Exemptions. Therefore, VTT is granted permission to return the LEU spent fuel until May 12, 2029.

If you have any questions regarding this matter, please contact Peter Hanlon, Assistant Deputy Administrator for Material Management and Minimization, at peter.hanlon@nnsa.doe.gov.

Sincerely,



Brent K. Park
Deputy Administrator for
Defense Nuclear Nonproliferation

After careful analysis, we have determined that the FIR-1 research reactor operated by VTT Technical Research Centre (VTT) has met the criteria established in the Policy on Exemptions. Therefore, VTT is granted permission to return the LEU spent fuel until May 12, 2029.

Contracts under preparation

CONTRACT NO. _____

BETWEEN THE

UNITED STATES DEPARTMENT OF ENERGY
IDAHO OPERATIONS OFFICE



AND

AGREEMENT

for

**Finnish Reactor 1 (FiR1) TRIGA Spent Nuclear Fuel Shipment
and all Transportation Services from Espoo (Finland) to
Idaho National Laboratory (INL - U.S.A.)**

Between

VTT Technical Research Centre of Finland, Ltd.

Kemistintie 3
FI-02150 Espoo
Finland

and

Edlow International Company

1666 Connecticut Avenue, NW, Suite 201
Washington, DC 20009
U.S.A.

TERMS AND CONDITIONS FOR
THE ACCEPTANCE OF
FOREIGN RESEARCH REACTOR SPENT NUCLEAR FUEL
AT UNITED STATES DEPARTMENT OF ENERGY SITE

15.5.2019

Services - 203965-2019 - TED Tenders Electronic Daily

Services - 203965-2019

02/05/2019 S85 -- Services - Contract notice - Competitive procedure with negotiation
I, II, III, IV, VI

Finland-Espoo: Radioactive-, toxic-, medical- and hazardous waste services

2019/S 085-203965

Contract notice

Services

Legal Basis:

Directive 2014/24/EU

Section I: Contracting authority

I.1) Name and addresses

Teknologian tutkimuskeskus VTT Oy
2647375-4
PL 1000, VTT
Espoo
02044
Finland
Contact person: Markus Airila
E-mail: klipaalaus@vtt.fi
NUTS code: FI1B1
Internet address(es):
Main address: <http://www.vtt.fi>

I.2) Information about joint procurement

I.3) Communication

The procurement documents are available for unrestricted and full direct access, free of charge, at:
<https://tarjouspalvelu.fi/hanki>
Additional information can be obtained from the abovementioned address.
Tenders or requests to participate must be submitted electronically via: <https://tarjouspalvelu.fi/hanki?id=235873&tpk=501aaefa-71d9-41b3-93ca-a47dd78a88ac>

I.4) Type of the contracting authority

Body governed by public law

I.5) Main activity

Other activity: tutkimus ja kehitys

Section II: Object

II.1) Scope of the procurement

II.1.1) Title:

FI R 1 -tutkimusreaktorin ja Otakaari 3:n materiaalitutkimuslaboratorion käytöstäpoiston palvelut, mukaan lukien ydinjätteiden ja muiden radioaktiivisten jätteiden vastaanotto
Reference number: Ref. nro. 261/206/2019

II.1.2) Main CPV code

90520000

II.1.3) Type of contract

Services

II.1.4) Short description:

Teknologian Tutkimuskeskus VTT Oy (jäljempänä VTT, tilaaja tai hankintayksikkö) pyytää ehdokkaita lähettämään osallistumishakemuksen neuvottelumenettelyyn Hilma- ilmoituskanavassa julkaistun osallistumislomituksen sekä sen liitteiden O1-O6 ja näiden alaliitteiden mukaisesti.

II.1.5) Estimated total value

II.1.6) Information about lots

This contract is divided into lots: no

II.2) Description

II.2.1) Title:

II.2.2) Additional CPV code(s)

II.2.3) Place of performance

NUTS code: FI1B1

Note: This contract contains clauses that are common to many contracts that have been entered into by the Department of Energy and foreign research reactor operators in countries with high income economies. However, the terms and conditions of any contract between the Department and individual operators will be negotiated on a case-by-case basis.

Finnish licensing for the FiR 1 SNF transfer to US

- **Export license by STUK**
 - EU Directive 2006/117/Euratom
 - NSG guidelines (INFCIRC 254 / Part1)
- **Transport license & responsible manager**
 - Transport Plan
 - Transport security plan
- **Nuclear liability insurance**
- **Safeguards notification and reporting**
- **Approval of the VTT-DOE contract by the Euratom Supply Agency (ESA)**

Lessons learned about decommissioning planning and reality

Evolution of detail in planning

2007: Consultation on potential decommissioning strategies (Platom)

Various options to execute the project

Review of VTT's decommissioning strategy for FiR 1

Suggestions for

Experiences from

2013: Preliminary dismantling plan (Platom)

Available dismantling

Experiences and data from
foreign research reports

One of the background

2016: Detailed dismantling planning (BNG)

All specific background information from FiR 1

Documentation suitable for the procurement of the
dismantling work

Technical report
(p.)

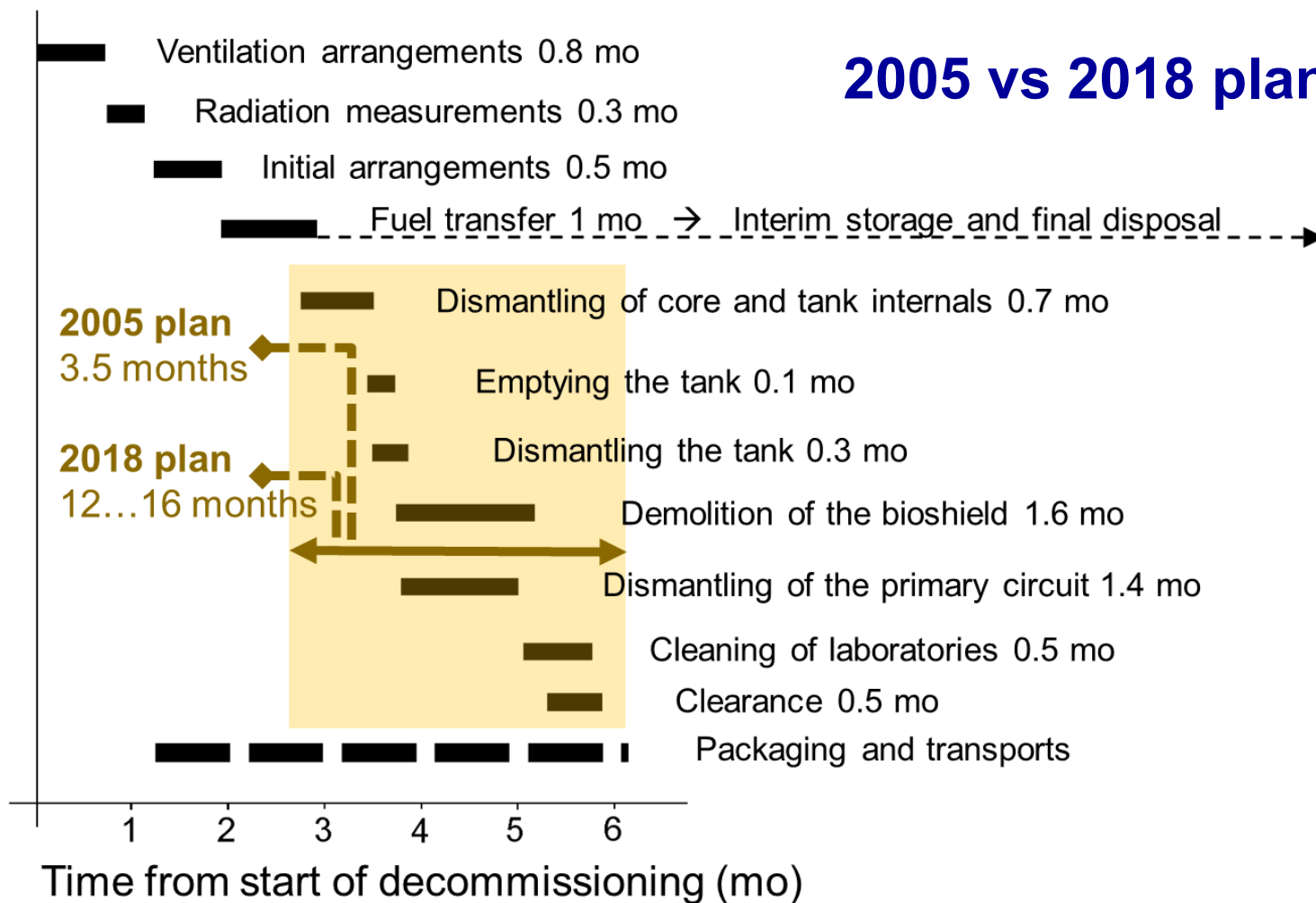
VTT prepared
decommissioning

2017 → Refine the detailed dismantling plan (Fortum)

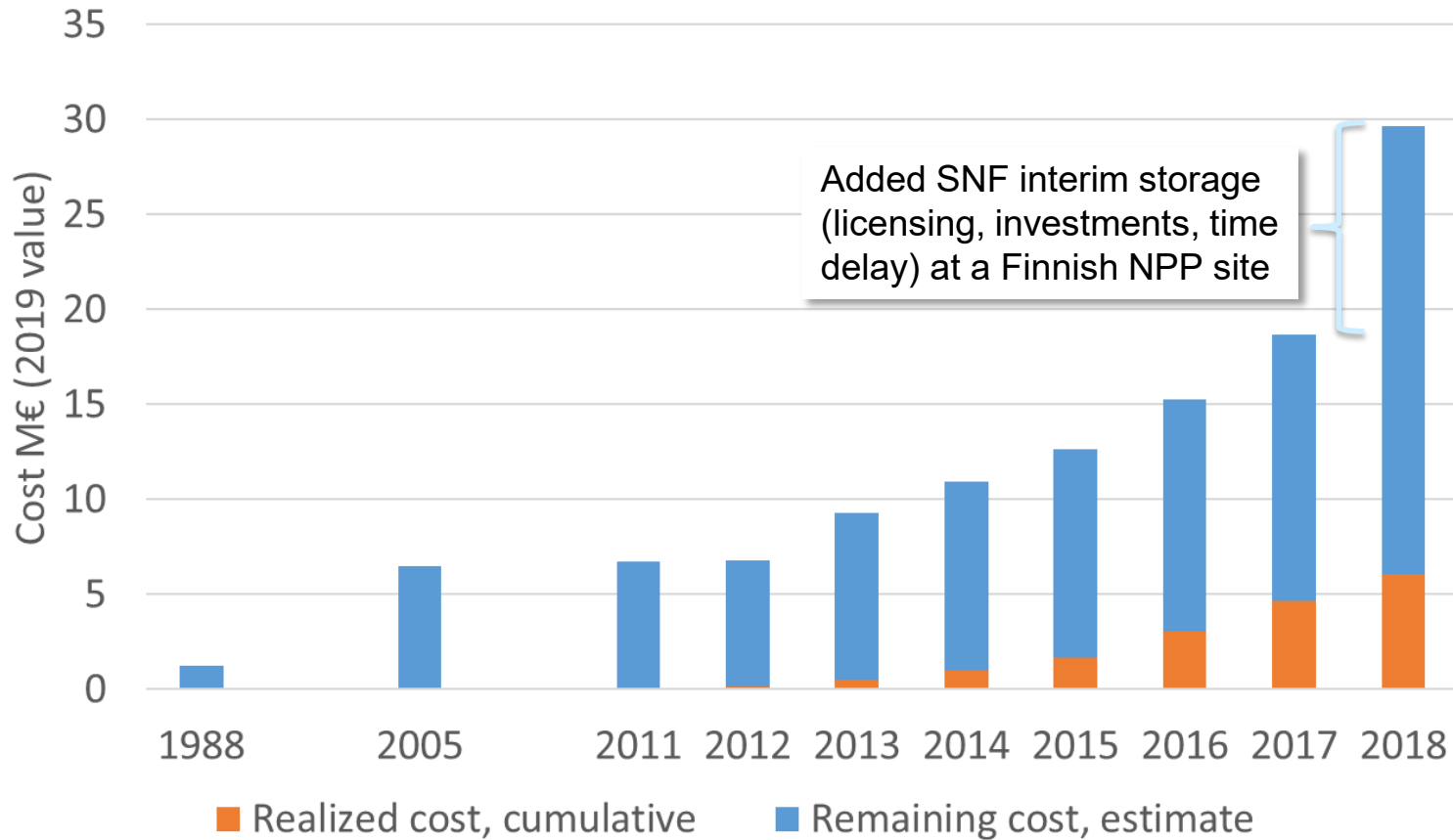
Include all practical considerations:

- Site logistics
- Waste acceptance criteria
- Integrate dismantling, waste management, radiation protection and security operations

2005 vs 2018 plan



Cost estimate evolution 1988–2018



Summary of lessons learned

First nuclear facility to be decommissioned in Finland

Impact on national regulation and practices

- Interpretations of specific requirements (safety goals and practice)
- MEAE and STUK used FiR 1 experiences in development of legislation
- **NPPs will have license to receive nuclear waste from other facilities**

Experience gained in the project organization

- Active owner in dismantling planning projects
- In-house experience in inventory modelling and measurements

Adapting the organization to decommissioning

- Retained all operating personnel + key recruitments
- Safety culture assessment 2018 – recommendations being implemented

Main challenge: uncertainty over waste solutions at shutdown

- Licensing: long preparation and review times
- Planning: slow convergence of plans (lack of fixed boundary conditions)

See also

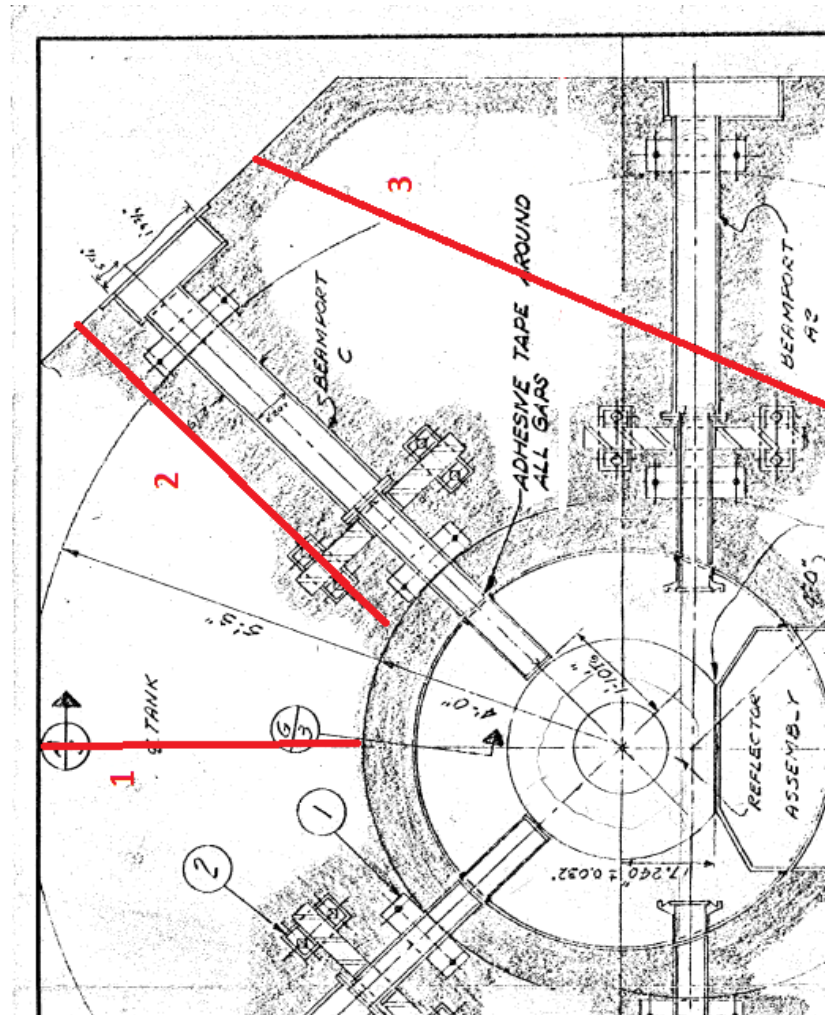
VTT's info pages on the decommissioning project

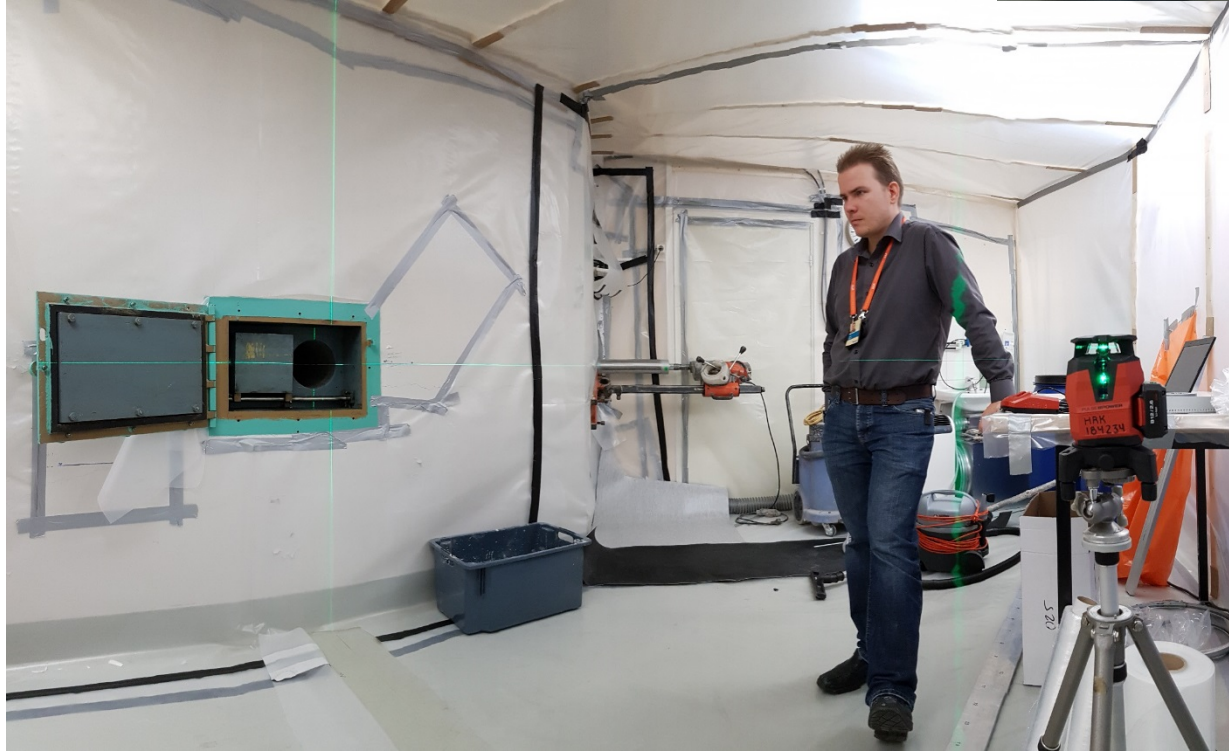
<http://www.vttresearch.com/services/low-carbon-energy/nuclear-energy/decommissioning-of-finlands-first-nuclear-reactor>

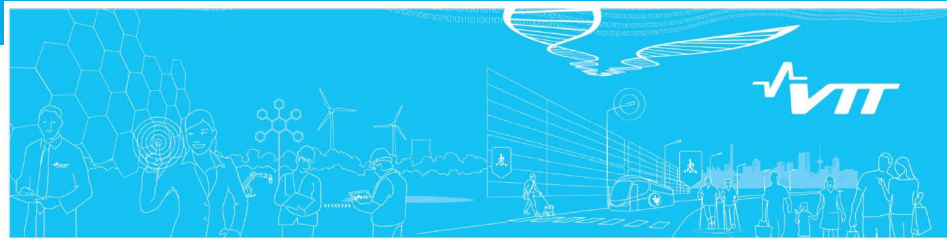
Decommissioning license application (Website of the Ministry)

<http://tem.fi/en/vtt-technical-research-centre-of-finland-ltd-s-licence-application-for-decommissioning>

Drilling samples from the biological shield





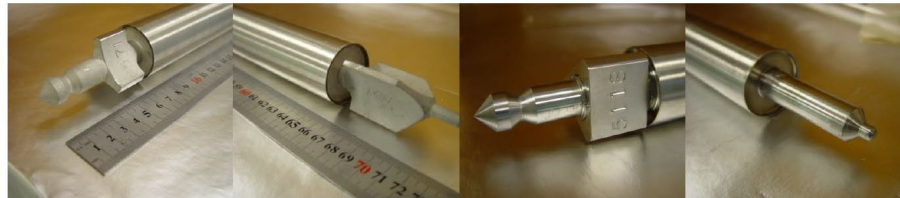


BROCHURE

TRIGA FUEL 19.11.2015



Unused TRIGA fuel at FiR 1



VTT TECHNICAL RESEARCH CENTRE OF FINLAND LTD

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THANK YOU



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